

Report to: **STRATEGIC PLANNING AND CAPITAL MONITORING PANEL**

Date: 17 November 2022

Executive Member: Councillor John Taylor – Executive Member (Adult Social Care, Homelessness and Inclusivity)

Reporting Officer Stephanie Butterworth – Director of Adult Services

Subject: **ADULTS CAPITAL PLAN 2022/23 UPDATE**

Report Summary: This report provides an update of the developments in relation to the Adults Capital Programme for –

- schemes previously approved and still underway,
- the usage of the wider disabled facilities grant (DFG) including the housing adaptations budget

Recommendations: That the Strategic Planning and Capital Monitoring Panel be recommended to ask Executive Cabinet to note the progress updates against Adults’ capital projects

Corporate Plan: The proposals contained within this report support the delivery of the Corporate Plan.

Policy Implications: In compliance with Council policy.

Financial Implications: This report provides the quarterly update on:-

(Authorised by the statutory Section 151 Officer)

- The previously approved projects that are funded through capital monies and delivered through the Adults Directorate, noting progress since the last update to Strategic Planning and Capital Monitoring Panel (SPCMP) in September 2022.
- The usage of the wider disabled facilities grant (DFG) and other related adaptations funding.

The approved projects for 2022/23 include:

	Project	Total Funding Approved	
1.	Moving with Dignity (Single Handed Care)	£385k DFG	£
2.	Disability Assessment Centre	£250k DFG	£
3.	Replacement of ageing and obsolete equipment	£46k DFG	£

The remaining allocation for DFG Funding allocation for 22/23 has been relocated to 23/24 in line with Project Scheme timescales

Details about the wider DFG and other related adaptation funding and discretionary non-adaptations funding are also contained within this report.

Appendix 1 includes the full details of the Adult Services capital programme.

The Council has limited resources available to fund Capital Expenditure and the current capital programme, which is based upon receiving capital receipts of £15.4m is fully allocated to Council priorities. Careful monitoring of progress in realising these capital receipts must be undertaken throughout the year to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line with projections.

The Council's capital programme will be reviewed and updated during 2022/23 in order to ensure that all approved schemes are still required and to include those schemes that are fully funded from external sources.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

Financial Summary

Specific comments regarding individual projects are summarised within the introduction.

Legal Implications:
(Authorised by the
Borough Solicitor)

As this is a general update report there are no immediate legal implications.

No decisions are being sought in relation to the individual projects which are subject to their own due diligence, governance and decision making.

Risk Management:

Risks are contained within the body of the report.

Background Information:

The background papers relating to this report can be inspected by contacting: Tracey Harrison, Assistant Director, Adults



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1. INTRODUCTION

- 1.1 This report provides an update of the developments in relation to the Adults Capital Programme for –
- schemes previously approved and still underway,
 - the usage of the wider disabled facilities grant (DFG) including the housing adaptations budget
- 1.2 Adult Services individual projects are as follows:
- 1.3 Moving with Dignity - Following the success of the project there is a funding agreement in place for FY22/23 for the Moving with Dignity Team, which is funding by Disabled Facilities Grant, the allocated £385k funding is funding a period of 2 years in line with the agreed plans.
- 1.4 Disability Assessment Centre - This funding has been reallocated to 23/24 to give the service time to review this project and consider long-term revenue implications. Planning and accommodation options need to be explored
- 1.5 Replacement of ageing and obsolete equipment - Staff salaries are funded from Disabled Facilities Grant on the same principles as for the Moving with Dignity team. The DFG funded post has been vacant due to recruitment issues, which is reflected in the projected outturn position for 22/23.
- 1.6 Disabled Facilities Grant (DFG) - There is a budget allocated to 22/23 of £358k, which is an element of the 21/22 grant allocation. The permission to spend the 22/23 grant allocation of £2,849,319 has been previously approved, and added to the 21/22 allocation for a total of £3,207k. There are plans in place to review and allocate the reserve balance of DFG unspent Grant.
- 1.7 Changing Places Toilets - This item is reported for note but, for financial purposes, is not yet formally part of the capital programme. DLUHC have confirmed the allocation of £100k to support the installation of Changing Places Toilets following the Expression of Interest, and the council are obliged to put forward a £25k co-funding element.
- 1.8 This report seeks to provide an update on the approved projects for 2022/23:

	Project	Total Funding Approved	22/23 Allocation	Projected Outturn
	Moving with Dignity (Single Handed Care)	£385k DFG	£190k	£153k
	Disability Assessment Centre	£250k DFG	£00k	£0k
	Replacement of ageing and obsolete equipment	£46k DFG	£35k	£15k

- 1.9 Details about the wider DFG and other related adaptation funding and discretionary non-adaptations funding are also contained within this report.
- 1.10 Appendix 1 includes the full details of the Adult Services capital programme.

2. MOVING WITH DIGNITY (SINGLE HANDED CARE)

Progress update

- 2.1 The Moving with Dignity team continues to work closely with NHS colleagues both in acute services and intermediate care services, in order to promote and embed this practice. Work is also ongoing to ensure the wider education of the benefits of single handed care.

- 2.2 The Moving with Dignity team and Commissioning team are working together with the intermediate care facility, Stamford unit and acute wards, they have met with the lead for manual handling across the Intermediate Care Foundation Trust (ICFT) and have agreed that training will be delivered to ICFT Occupational Therapists to ensure consistency and safety.
- 2.3 A lower level non-complex equipment store has been established which is based within one of the living well at home providers building which all living well at home providers can access. The trusted assessor model has now been implemented across the homecare providers for all manual handling and single handed care and providers are able to carry out their own risk assessments.
- 2.4 With close joint working we remain focussed on the priority of reducing the length of stay and improved discharge from hospital, and further work is ongoing in this area.
- 2.5 The team continues to lead on embedding singled handed care principles and achieve positive outcomes in terms of dignified care and support for individuals as well as reduced direct care and support hours. .
- 2.6 Permission was approved in March 2022 for additional DFG funding to be released to invest in the extension of this programme for a further 2 years. In the longer term, this will be aligned with the Adult social care reform work locally, and encompassed in the wider Occupational Therapy service review which is currently underway with a future model to be consulted upon during Autumn 2022.
- 2.7 The funding approved for the programme to continue for an additional two years is £384,942 for the following posts
 - Senior Occupational Therapist
 - Occupational Therapist
 - Manual Handling Assessor
 - Occupational Therapist AssistantAll posts have now been appointed to.

3. DISABILITY ASSESSMENT CENTRE

Progress update

- 3.1 Work is ongoing to identify a further potential location with Adult Services and Asset Management working together to search for a suitable property. Until this is achieved, it is difficult to make a determination of the timescales or final cost of the project. Once premises have been identified and assessed to meet all requirements, a revenue budget will have to be established alongside capital, to fund staffing of the centre as well as any premises costs (utilities, rates, etc.).
- 3.2 The Occupational Therapy Service has reviewed its referral process and have adapted an early intervention and prevention approach. During July 2022 114 people have been referred, 80 of which have had early intervention services which utilises a new triage tool to reduce people with low level needs joining a waiting list. This early intervention focusses on asset based solutions to promote independence and reduces further risk by offering information, advice, and signposting where appropriate and completing visits earlier to provide equipment and/or minor adaptations. Following early triage 34 people have been triaged as requiring major adaptations. The Disability Assessment Centre will be central to this approach and the sourcing of an appropriate location still remains a priority.

4. RELACEMENT OF AGEING AND OBSOLETE EQUIPMENT

Progress update

- 4.1 There is no change from the last report there is a reactive service in place which replaces equipment fails or equipment that is deemed not repairable. This work is aligned to the wider Occupational Therapy service review and local planning for the Adult social care reforms.
- 4.2 There is a potential temporary solution being explored to help with this scheme. The DFG legislation allows grant to be used to fund maintenance as long as it is included as part of the capital cost of the Equipment. This cost, therefore can be front-loaded at the point of grant award. This is how lifetime warranty costs are covered.
- 4.3 The intention would be to use the existing contracted equipment supplier to engage the services of an independent external OT for the sole purpose of carrying out an assessment of need on those individuals whose equipment is likely to fail, or has failed. The cost would be 'front-loaded' onto the cost of the replacement unit and form part of the grant award. The Council cannot fund its OT assessment process because this is a statutory duty of the Social Care authority but this assessment would be part of the overall cost of the replacement unit.
- 4.4 The independent OT would complete an assessment document and a referral document for the Adaptations Panel to consider in the same way as it would for an internal OT assessment.
- 4.5 The assessment would be added to the client case file in LAS or a new file would be created. Any additional needs identified would be added to the waiting list for further assessment unless they are identified as being critical.

5. DISABLED FACILITIES GRANT AND OTHER RELATED ADAPTATIONS FUNDING

DFG Allocation for 2022/23

- 5.1 The Department of Health and Social Care has determined the DFG allocations for all local authorities for 2022/23. Tameside's allocation is £2,849,319 for 2022/23.
- 5.2 Approval to spend this allocation against the Adults Capital Programme was approved in July 2022.
- 5.3 Transformation plans are currently being developed across all Adult Services, which are in line with significant new burdens outlined in the Adult Social Care Reform White Paper. There will be a further Capital Report in autumn 2022 which will contain recommendations for the Capital Reserves for Adult Care.

Progress update

- 5.4 Delivery of adaptations is continuing and the rate of delivery is slowly increasing restrictions have eased.
- 5.5 A report to approve an increase in rates paid to contractors was accepted in August 2021. A new report to request a further increase was approved in September in order to allow the contractors continue to deliver adaptations.
- 5.6 The cost of extensions to properties remains a problem for homeowner applicants who are required to fund the shortfall between the value of the grant and total construction costs.
- 5.7 As noted in the previous update expenditure continues to lag compared to previous years, although the number of grants approved and completed has increased, many of these are low cost grants associated with stair lifts and ceiling track hoists.
- 5.8 A report to seek approval to extend the current contract and to procure a new framework

contract to deliver adaptations for the next 4 years has been approved.

- 5.9 A joint market engagement session involving potential bidders took place in October 2022 with a view to the tender process commencing during November/ December 2022, subject to StaR and. StaR procurement attended the meetings.
- 5.10 The contract for the delivery of Lifting and Hoisting Equipment, a joint contract with and led by Oldham MBC is currently under discussion. This contract is due to expire in June 2023 and the tender process will be led by Oldham MBC. This will be procured once more with the lifetime warranty as a preference. A report will be prepared for approval to proceed with Oldham.

Capital Scheme	2022/23 Budget	Future Year Budgets	Re-profiling to be approved	Re-profiled Budgets 2023/24	Funding carried forward to 2023/24
	£000	£000	£000	£000	£000
DFG	£358k	0	0	0	TBC
Housing Assistance	£158k	128	0	128	0

DFG activity as of end Sept 2022

Referrals received in year	124	Urgent and Substantial	From Adults and Children's Services
Approved schemes	159	Urgent and Substantial	Including 53 carried over from 2021-2022. This figure also includes 2 personal applications. There are 0 approvals on hold due to Covid19
Completions to date	84	Urgent and Substantial	
Scheme currently being worked on – not yet approved	87	Urgent and Substantial	Including 0 on hold due to Covid19
Budget committed	£1,205,650	Value of schemes approved and ordered	Major and Minor Adaptations
Expenditure to date	£743,370	As per Agresso – includes minor works	Value of orders issued is no longer visible
Referrals awaiting allocation	40	Current waiting list for Substantial	Oldest referral is dated 11 January 2021
Referrals cancelled	30	Including 3 grants cancelled following approval	Various reasons. Residents passing away, moving home, not willing to progress, failing to respond to enquiries.
Number of Advice visits	38	Request to confirm an adaptation can/ can't be provided	Requests from Children's and Adult Services
Minor Adaptations Ordered	141	All tenures less than £1500	Including 71 carried over from 2021-2022
Minor	102	All tenures less than	5 cancelled

Referrals received in year	124	Urgent and Substantial	From Adults and Children's Services
Adaptations Completed		£1500	
Hospital Discharge Grant	12	All tenures less than £1500	Mainly deep cleaning requests

6. NON-ADAPTATION WORKS (DISCRETIONARY ASSISTANCE)

Progress update

- 6.1 There has been no change from last update. Due to the need to focus on Adaptations and contractor capacity, no further schemes have been considered.

7. CHANGING PLACES TOILETS (CPT)

- 7.1 The information provided in the previous report remains generally the same.
- 7.2 The three schemes within the project are 4C at Christ Church in Ashton, Together Centre at Loxley House Dukinfield and Hyde Bangladeshi Welfare Centre in Hyde. The Scheme for the CPT at 4C is the most advanced at present and this should be ready for submission for approval by Muscular Dystrophy UK (MDUK) who are the partner organisation with DLUHC. The scheme for the Hyde Bangladeshi Welfare Centre is to be incorporated into a new extension to the existing building. The scheme for Together Centre at Loxley has not yet started the predesign process.
- 7.3 There is concern that the scheme at Hyde Bangladeshi Welfare Centre could not go ahead and as such, a back-up scheme is under consideration. The alternative scheme is at St Georges Church in Denton.
- 7.4 The funding is available until the end of financial year 2023-24.
- 7.5 There is potential for the costs of all three schemes to exceed the funds awarded due to the continuing rise in material and construction costs. The original estimate for each scheme was £40,000. Other local authorities who are ahead of us in terms of design have started to report to DLUHC and MDUK that costs are spiralling beyond their bids. DLUHC has not stated whether any additional funding will be made available for overspends.

8. CONCLUSION

- 8.1 Recruitment to posts within social care continues to be challenging and impacts on a number of the capital schemes. However, work is underway with Human Resources to seek to improve the recruitment processes and attract more people to work in Adult social care and sustain them longer term.
- 8.2 All costs and benefits are being monitored and reviewed regularly taking into account people's changing needs and ensuring the right support is in place; whether that be assessment staff or adaptations to enable people to live well and as independent as possible in their own homes.
- 8.3 The publication of the Adult Social Care White Paper (People at the heart of Care) in December 2021 sets out a 10 year vision for Adult social care and provides information on funded proposals that the government will implement over the next 3 years. There are capital funding

implications contained within it, which will need to be worked through both nationally and locally. Updates will be provided appropriately as further details are announced and impacts are clearly understood.

9. RECOMMENDATIONS

9.1 As set out at the front of the report.

APPENDIX 1

Expenditure and Total Re-profiling on Adults Capital Programme FY2022/23

Capital Programme							
Assistant Director	Service	Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Adults	Adults Commissioning Service	Disabled Facilities Grant (Adaptations)	3207	0	871	1669	1538
Adults	Adults Commissioning Service	Housing Assistance	158	0	0	0	158
Adults	Adults Commissioning Service	Moving With Dignity	190	195	86	153	37
Adults	Adults Commissioning Service	Disability Assessment Centre	0	250	0	0	0
Adults	Adults Commissioning Service	Occupational Therapist - Equipment Review	35	11	0	15	20
			3590	456	956	1837	1753